H. R. 725.

IN THE HOUSE OF REPRESENTATIVES.

DECEMBER 18, 1889.

Read twice, referred to the Committee on Education, and ordered to be printed.

Mr. JOSEPH D. TAYLOR, introduced the following bill:

A BILL

To establish an educational fund to aid in the support of public schools in the several States and Territories.

- 1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, 3 That for twelve years after the passage of this act there shall be apportioned from the money in the Treasury not other-4 wise appropriated, for each illiterate person between the ages 5 of ten and twenty, inclusive, in the several States of the 6 7 United States, as shown by the United States census of eighteen hundred and eighty; and for each person in the several 8 Territories between and including the ages of six and twenty, 9 10 as shown by the said census, the following amount, to wit: 11 First, second, and third years, each year, three dollars and 12 fifty cents; fourth, fifth, and sixth years, each year, two dol-
- lars and fifty cents; seventh, eighth, and ninth years, each year, one dollar and fifty cents; tenth, eleventh, and twelfth

15 years, each year, one dollar; at which time appropriations

16 under this act shall cease.

SEC. 2. That before any State or Territory shall be en-

titled to receive its share of said fund after the first year it

3 shall have provided by law for the free common-school edu-

4 cation of all its children, of school age, without distinction of

5 race, color, or sex; and no State or Territory shall be entitled

6 to receive, under the provisions of this act, during the first,

7 second, and third years, a greater sum than such State or

8 Territory shall provide by State, Territorial, or local taxa-

9 tion for like purposes of public instruction, exclusive of the

0 sums paid for grounds, school buildings, or repairs on the same.

11 And no State or Territory shall be entitled to receive its share

12 of said fund, after said third year, that does not thereafter

13 increase its common-school fund, to be expended in like man-

14 ner and for like purposes, in the same proportion and to the

same extent that the fund received from the General Govern-

16 ment diminishes: Provided, That separate schools for white

17 and colored children shall not be considered a distinction of

18 color.

1 SEC. 3. That to superintend the carrying into effect the

2 provisions of this act, a board of trustees is hereby created,

3 which shall be composed of seven members, to wit: The

4 President of the United States, the Secretary of the Interior,

5 and the Commissioner of Education, ex-officio, and two mem-

6 bers of the United States Senate, and two members of the

7 House of Representatives, not belonging to the same political

8 party, to be appointed at the opening of each Congress by

9 the President of the Senate and the Speaker of the House,

10 respectively, and to serve until their successors are appointed.

11 And the said board of trustees are hereby authorized to make

12 all needful rules and regulations for carrying into effect the

13 provisions of this act.

SEC. 4. That the amount of the fund appropriated by

this act for each year shall be apportioned by the board of

3 trustees among the several States and Territories, and the

4 Secretary of the Treasury shall pay such apportionments into

5 the hands of the duly authorized officers of such States and

6 Territories as are certified by the board of trustees to be en-

7 titled to receive the same, and the first apportionment shall be

9 made on or before the first day of September, eighteen hun-

9 dred and ninety, and succeeding apportionments on or before

10 the same day in succeeding years, and the first apportionment

11 shall be paid on or before the first day of October, eighteen

12 hundred and ninety, and succeeding apportionments shall be

13 paid on or before the same day in succeeding years, subject

14 to the approval and direction in all cases of the board of

15 trustees.

1 SEC. 5. That the funds paid to the several States shall

2 be apportioned and expended by their duly authorized officers

among the counties, townships, and school districts, or corresponding divisions of such States in proportion to the number of illiterate persons in the same between the ages of ten and twenty, inclusive, as shown by the United States census of eighteen hundred and eighty, and shall be applied within the same to the free common-school education of children, without distinction of race, color, or sex, between and including the ages of six and twenty; and that the sums **1**0 apportioned to the several Territories shall be likewise applied to the free and impartial education of children between and including the ages above named, as nearly as may be in accordance with the number of the same in the several counties; and in States or Territories, or portions of the same, where separate schools for white and colored children are 16 sustained, the moneys received under this act shall be divided 17 and expended among such schools in proportion to the re-18 spective number of white and colored illiterates enumerated 19 therein at the said United States census of eighteen hundred 20 21and eighty.

SEC. 6. That to entitle them to receive aid under the terms of this act, the several States and Territories shall comply with the following provisions:

First. They shall designate the officers to whom shall be paid, and by whom will be disbursed, the sums annually apportioned under this act.

Second. That it shall have applied all moneys by it 8 previously received under the provisions of this act in accordance therewith.

Third. That no part of said fund shall be expended, directly or indirectly, under any pretence whatever, for the purchase, erection, preservation, repair, or rent of any building or buildings, or for sites or lots for the location thereof, or in paying the salary of any public officer or other person not engaged in teaching.

Fourth. That suitable buildings and accommodations shall be provided for all the children of school age, without respect to race, color, or sex; and where the erection of school buildings depends upon the action of local authorities, their quota of such fund shall be withheld until suitable accommodations are provided.

each school district in said States and Territories at least six
months in each year where the number of illiterates between
the ages of ten and twenty in such district shall be
forty or more; and where the number is less the length of
the school term shall be in this proportion; and a suitable
school shall be provided wherever there are forty children of
school age twenty of whom are illiterates between the ages
of ten and twenty, within a radius of five miles, for the period
of at least four months in each year.

Sixth State and Territorial superintendents or officers 32of public instruction shall cause to be made to them, and shall transmit to the Commissioner of Education, on or before the **34** first day of July in each year, such reports concerning the condition of the schools in the same as the trustee of this fund shall deem desirable, and shall especially report for each county as follows: The number of public schools of every grade; the 38 whole number of days actually taught in each during the year 39 preceding; the total amount received from State taxes and from local taxes, and the total amount expended for educational purposes in the preceding year; the total amount expended for white and colored schools separately where separately maintained; the number of public school buildings owned and rented, and the character, condition, and value of the same; the number of children, white and colored, male 46 and female, in attendance on the public schools, and the 47 length of attendance; the number of children, male 48 and female, white and colored, of school age; the num-49 ber of male and female teachers, white and colored, 50 employed at the same time and at different times in the same year, with particulars as to qualifications of same; the 52 number of school libraries, and the number of volumes 53 therein; the branches taught and the text-books used; the **54** total and average amount of wages paid to teachers, male 55 and female, white and colored; which said statistics, together

with such other facts and suggestions as he may deem proper, shall be submitted to the board of trustees and to Congress by the Commissioner of Education in connection with his report now required by law; and said Commissioner shall prepare forms of such blanks as shall facilitate the making of the reports herein provided for, and transmit the same to the proper State and Territorial authorities.

SEC. 7. That in any State or Territory in which any county or division shall neglect or refuse to comply with the State or Territorial laws made in pursuance of and for the purpose of carrying into effect the terms of this enactment, the duly constituted authorities of said State or Territory may withhold from such county or division its apportioned share of this fund, and may expend the same for the maintenance of schools for the instruction of teachers: Provided, That a report of such intended action and such use of funds is immediately made to and receives the approval of the trustees of this fund.

SEC. 8. That an amount, not exceeding five per century

SEC. 8. That an amount not exceeding five per centum of the sum apportioned to each State or Territory may be used by them for the education of the teachers in normal schools, teachers' institute, or otherwise.

SEC. 9. That in case any State or Territory shall misapply or misappropriate the money, or any part thereof, re ceived under this act, or shall fail to comply with the condi4 tions thereof, or to report as herein prescribed, such State or

5 Territory shall forfeit its right to any subsequent apportion-

ment by virtue hereof until the amount so misapplied or mis-

appropriated shall have been replaced by such State or Terri-

8 tory and applied as herein required; and all money so retained

9 and not paid to such State or Territory shall be kept separate

10 in the Treasury until disposed of by Congress.

SEC. 10. That in case any State or Territory shall neg-

lect or refuse to comply with the provisions of this act, or to

avail itself of the benefits of this appropriation, the board of

4 trustees are hereby authorized to confer with the local author-

5 ities in any county, township, school district, or other sub-

3 division therein, and cause to be paid thereto, under such con-

7 ditions and regulations, and at such times and in such manner

8 as the board of trustees shall determine upon, its quota of this

9 fund, a full report of which shall be embodied in the next

10 annual report of the Commissioner of Education.

SEC. 11. That the board of trustees shall certify to the

2 Secretary of the Treasury and to the governors of the several

3 States and Territories the amounts apportioned to the several

4 States and Territories under the provisions of this act; and in

5 case any apportionments are withheld, the names of the States

6 or Territories from which such amounts are withheld; and

7 shall place these facts in the hands of the Commissioner of

8 Education to be by him submitted to Congress in connection

9 with his annual report, in which shall be stated the sums 10 withheld, together with the reasons therefor, and the results

11 of its investigations and labors in connection with the same.

1 SEC. 12. That any State or Territory in which the num-

2 ber of persons ten years of age and upward who can not read

3 and write is not over five per centum of the whole population

4 thereof shall have the right to receive its allotment and to ap-

5 ply the same for the promotion of common school and indus-

6 trial education, or the education of teachers therein, in such

7 way as the legislature of such State or Territory shall provide.

1 SEC. 13. That the District of Columbia shall be entitled

2 to the privileges of the several States under the provisions of

3 this act, but its existing laws and school authorities shall not

4 be affected by the operation thereof. The Commissioner of

5 Education shall be charged with the duty of superintending

6 the distribution of its allotment and make full report of his

7 doings to the board of trustees and to Congress.

SEC. 14. That the first annual appropriation under this

act shall be apportioned as herein directed, and those States

3 and Territories which have provided by law for the free com-

4 mon-school education of their children of the same school age,

5 without distinction of race, sex, or color, shall be entitled to

6 their apportionment of said sum when the said board of trus-

7 tees shall so direct, without having complied with the condi-

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- 8 tions precedent herein, when they satisfy the said board that
- 9 they intend to carry out the provisions of this act in good
- 10 faith, and when they have given such security for the safety
- 11 of the money as the said board shall require.
- 1 SEC. 15. That the board of trustees are authorized to con-
- 2 duct such inquiries as shall seem necessary in order to satisfy
- 3 them that the terms of this act are being complied with in
- 4 the several States and Territories: Provided, That such in-
- 5 quiries shall be conducted in co-operation with the duly-con-
- 6 stituted school authorities of the several States.
- 1 SEC. 16. That the annual contingent expenses of the
- 2 board of trustees, including secretarial expenses, shall not ex-
- 3 ceed dollars, and shall be paid out of funds in the
- 4 Treasury not otherwise appropriated.
- 1 SEC. 17. That as soon as the census of eighteen hundred
- 2 and ninety shall furnish the necessary statistics, the money
- 3 herein appropriated shall be apportioned under it instead of
- 4 under the census of eighteen hundred and eighty.

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